State of California

Division of Occupational Safety and Health
Cal/OSHA District Office Index 4028

1450 Civic Court, Suite 525

Concord, CA 94520



# Citation and Notification of Penalty

To: Attn: Jonathan S. Rossen
Bay Area Rapid Transit District

and its successors 300 Lakeside Drive, 18th Floor Oakland, CA 94612

Inspection Site:
BART Right Way near mile post 16.1 C1
Walnut Creek, CA 94597

**Inspection Number**: 316819051 **Inspection Date(s)**: 10/19/2013 - 04/15/2014

 Issuance Date:
 04/17/2014

 CSHO ID:
 L2006

 Optional Report #:
 006-14

 Reporting ID:
 0950622

The violation(s) described in this Citation

and Notification of Penalty is (are) alleged

to have occurred on or about the day(s) the inspection was made unless otherwise indicated within the description given below.

This Citation and Notification of Penalty (hereinafter Citation) is being issued in accordance with California Labor Code Section 6317 for violations that were found during the inspection/investigation. This Citation or a copy must be prominently posted upon receipt by the employer at or near the location of each violation until the violative condition is corrected or for three working days, whichever is longer. Violations of Title 8 of the California Code of Regulations or of the California Labor Code may result in some instances in prosecution for a misdemeanor.

YOU HAVE A RIGHT to contest this Citation and Notification of Penalty by filing an appeal with the Occupational Safety and Health Appeals Board. To initiate your appeal, you <u>must</u> contact the Appeals Board, in writing or by telephone, within 15 working days from the date of receipt of this Citation. If you miss the 15 working day deadline to appeal, the Citation and Notification of Penalty becomes a final order of the Appeals Board, not subject to review by any court or agency.

**Informal Conference** - You may request an informal conference with the Manager of the District Office which issued the Citation within 10 working days after receipt of the Citation. However, if the citation is appealed, you may request an informal conference at any time prior to the day of the hearing. Employers are encouraged to schedule a conference at the earliest possible time to assure an expeditious resolution of any issues. At the informal conference, you may discuss the existence of the alleged violation, classification of the violation, abatement date or proposed penalty.

Be sure to bring to the conference any and all supporting documentation of existing conditions as well as any abatement steps taken thus far. If conditions warrant, we can enter into an agreement which resolves this matter without litigation or contest.

#### APPEAL RIGHTS

The Occupational Safety and Health Appeals Board (Appeals Board) consists of three members appointed by the Governor. The Appeals Board is a separate entity from the Division of Occupational Safety and Health (Division) and employs experienced attorneys as administrative law judges to hear appeals fairly and impartially. To initiate an appeal from a Citation and Notification of Penalty, you must contact the Appeals Board, in writing or by telephone, within 15 working days from the date of receipt of a Citation. After you have initiated your appeal, you must then file a completed appeal form with the Appeals Board, at the address listed below, for each contested citation. Failure to file a completed appeal form with the Appeals Board may result in dismissal of the appeal. Appeal forms are available from district offices of the Division, or from the Appeals Board:

Occupational Safety and Health Appeals Board

2520 Venture Oaks Way, Suite 300

Sacramento, CA 95833

Telephone: (916) 274-5751 or (877) 252-1987

Fax: (916) 274-5785

If the Citation you are appealing alleges more than one item, you must specify on the appeal form which items you are appealing. You must also attach to the appeal form a legible copy of the Citation you are appealing.

Among the specific grounds for an appeal are the following: the safety order was not violated, the classification of the alleged violation (e.g., serious, repeat, willful) is incorrect, the abatement requirements are unreasonable or the proposed penalty is unreasonable.

<u>Important:</u> You must notify the Appeals Board, not the Division, of your intent to appeal within 15 working days from the date of receipt of the Citation. Otherwise, the Citation and Notification of Penalty becomes a final order of the Appeals Board not subject to review by any court or agency. <u>An informal conference with the Division does not constitute an appeal and does not stay the 15 working day appeal period</u>. If you have any questions concerning your appeal rights, call the Appeals Board, (916) 274-5751 or (877) 252-1987.

## PENALTY PAYMENT OPTIONS

Penalties are due within 15 working days of receipt of this Citation and Notification of Penalty unless contested. If you are appealing any item of the citation, remittance is still due on all items that are not appealed. Enclosed for your use is a Penalty Remittance Form for payment.

If you are paying by credit card (MasterCard and Visa), please have the Penalty Remittance Form on-hand when you are ready to make our payment. The company name, index code, reporting ID, and Citation number(s) will be required in order to ensure that the payment is accurately posted to your account. Please go to www.dir.ca.gov/dosh to access the secure payment processing site.

If you are paying by check, return one copy of the Citation, along with the Notice of Proposed Penalties Sheet and the Penalty Remittance Form and mail to:

Department of Industrial Relations Cashier, Accounting Office P. O. Box 420603 San Francisco, CA 94142-0603

CAL/OSHA does not agree to any restrictions, conditions or endorsements put on any check or money order for less than the full amount due, and will cash the check or money order as if these restrictions, conditions, or endorsements do not exist.

#### NOTIFICATION OF CORRECTIVE ACTION

For violations which you do not contest, you should notify the Division of Occupational Safety and Health promptly by letter that you have taken appropriate corrective action within the time frame set forth on this Citation and Notification of Penalty. Please inform the District Office listed on the Citation by submitting the CAL/OSHA Form 160 and/or 161 with the abatement steps you have taken and the date the violation was abated, together with adequate supporting documentation, e.g., drawings or photographs of corrected conditions, purchase/work orders related to abatement actions, air sampling results, etc. The adjusted penalty for serious and general violations has already been reduced by 50% on the presumption that the employer will correct the violations by the abatement date. If the CAL/OSHA Form 161 is not received in the District Office within 10 days following the abatement date, the abatement credit is revoked, causing the penalty to double.

**Note: Return** the CAL/OSHA Form 160/161 to the District Office listed on the Citation and as shown below:

Division of Occupational Safety and Health 1450 Civic Court, Suite 525 Concord, CA 94520

#### EMPLOYEE RIGHTS

**Employer Discrimination Unlawful** - The law prohibits discrimination by an employer against an employee for filing a complaint or for exercising any rights under Labor Code Section 6310 or 6311. An employee who believes that he/she has been discriminated against may file a complaint no later than six (6) months after the discrimination occurred with the Division of Labor Standards Enforcement.

Employee Appeals - An employee or authorized employee's representative may, within 15 working days of the issuance of a citation, special order, or order to take special action, appeal to the Occupational Safety and Health Appeals Board the reasonableness of the period of time fixed by the Division of Occupational Safety and Health (Division) for abatement. An employee appeal may be filed with the Appeals Board or with the Division. No particular format is necessary to initiate the appeal, but the notice of appeal must be in writing.

If an Employee Appeal is filed with the Division, the Division shall note on the face of the document the date of receipt, include any envelope or other proof of the date of mailing, and promptly transmit the document to the Appeals Board. The Division shall, no later than 10 working days from receipt of the Employee Appeal, file with the Appeals Board and serve on each party a clear and concise statement of the reasons why the abatement period prescribed by it is reasonable.

Employee Appeal Forms are available from the Appeals Board, or from a District Office of the Division.

Employees Participation in Informal Conference. Affected employees or their representatives may notify the District Manager that they wish to attend the informal conference. If the employer objects, a separate informal conference will be held.

#### DISABILITY ACCOMMODATION

Disability accommodation is available upon request. Any person with a disability requiring an accommodation, auxiliary aid or service, or a modification of policies or procedures to ensure effective communication and access to the programs of the Division of Occupational Safety and Health, should contact the Disability Accommodation Coordinator at the local district office or the Statewide Disability Accommodation Coordinator at 1-866-326-1616 (toll free). The Statewide Coordinator can also be reached through the California Relay Service, by dialing 711 or 1-800-735-2929 (TTY) or 1-800-855-3000 (TTY-Spanish).

Accommodations can include modifications of policies or procedures or provision of auxiliary aids or services. Accommodations include, but are not limited to, an Assistive Listening System (ALS), a Computer-Aided Transcription System or Communication Access Realtime Translation (CART), a sign-language interpreter, documents in Braille, large print or on computer disk, and audio cassette recording. Accommodation requests should be made as soon as possible. Requests for an ALS or CART should be made no later than five (5) days before the hearing or conference.

Division of Occupational Safety and Health Cal/OSHA Concord District Office (0950622; 4028) 1450 Civic Court, Suite 525

Concord, CA 94520

Phone: (925) 602-6517 Fax: (925) 676-0227

**Inspection Number:** 316819051

Inspection Dates: 10/19/2013 - 04/15/2014

**Issuance Date:** 04/17/2014 CSHO ID: L2006

Optional Inspection Nbr: 006-14



# Citation and Notification of Penalty

Company Name: Bay Area Rapid Transit District

**Inspection Site:** BART Right Way near mile post 16.1 C1, Walnut Creek, CA 94597

Citation 1 Item 1 Type of Violation: WILLFUL SERIOUS

CCR T8 2944(c)(1) Work Near Energized Equipment and Facilities.

No person other than a qualified electrical worker shall perform work or take any conducting object within the area where there is a hazard of contact with energized conductors unless directly under the observation of a qualified person.

The employer failed to ensure that only qualified electrical workers were allowed to perform work or take any conducting object within an area where there is a hazard of contact with energized conductors.

On October 19, 2013, while inspecting a section of the C1 railway track at milepost 16.1, an employee(s) who was not a qualified electrical worker, was allowed to perform work and take a conducting object (aluminum "Track Gauge") within the area of the railway track that exposed the employee(s) to an energized 1000 Volt DC, "third-rail" conductor.

Date By Which Violation Must be Abated: Abated Proposed Penalty: \$ 70000.00

See pages 1 through 4 of this Citation and Notification of Penalty for information on employer and employee rights and responsibilities.

Division of Occupational Safety and Health Cal/OSHA Concord District Office (0950622; 4028) 1450 Civic Court, Suite 525

Concord, CA 94520

Phone: (925) 602-6517 Fax: (925) 676-0227

**Inspection Number:** 316819051

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# Citation and Notification of Penalty

Company Name:

Bay Area Rapid Transit District

**Inspection Site:** 

BART Right Way near mile post 16.1 C1, Walnut Creek, CA 94597

Citation 2 Item 1 Type of Violation: WILLFUL SERIOUS

CCR T8 3203(a)(7)(C) Effective July 1, 1991, every employer shall establish, implement and maintain an effective Injury and Illness Prevention Program (Program). The Program shall be in writing and, shall, at a minimum:

(7)Provide training and instruction:

(C)To all employees given new job assignments for which training has not previously been received

Employer's Program was not effectively implemented with respect to the training provisions, in that the employer allowed employees, who had been given a new job assignment, to perform that job while having not completed the training.

Moreover, employees that were assigned to be "Train Operators" on a regional rail rapid transit system were allowed to operate trains with inadequate supervision during an abbreviated training course.

As a result, on October 19, 2013, two track workers were struck and killed by "Train 963" during work inspecting a section of the C1 railway track at milepost 16.1, while an untrained "Train Operator" was at the controls.

Date By Which Violation Must be Abated: Proposed Penalty:

Abated 70000.00

See pages 1 through 4 of this Citation and Notification of Penalty for information on employer and employee rights and responsibilities.

Division of Occupational Safety and Health Cal/OSHA Concord District Office (0950622; 4028) 1450 Civic Court, Suite 525

Concord, CA 94520

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Inspection Dates: 10/19/2013 - 04/15/2014

**Issuance Date:** 04/17/2014

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# Citation and Notification of Penalty

Phone: (925) 602-6517 Fax: (925) 676-0227

Company Name: Bay Area Rapid Transit District

**Inspection Site:** BART Right Way near mile post 16.1 C1, Walnut Creek, CA 94597

Citation 3 Item 1 Type of Violation: WILLFUL SERIOUS

CCR T8 3332(b) Controls to safeguard personnel during railcar movement shall be instituted.

The employer did not develop and institute controls to safeguard personnel during railcar movement. The employer allowed workers to conduct work on the railway tracks where trains were travelling in excess of sixty-five (65) miles-per-hour.

Employer's control method, namely the "Simple Approval" procedure, does not safeguard personnel working on tracks during railcar movement.

Provisions of the "Simple Approval" procedure that fail to safeguard employees include, but are not limited to, the employees being made responsible for their own safety and specifically not being notified of trains actively entering their work area.

Furthermore, the requirement of the said procedure to post one of the employees working on the tracks as a "Watchperson" to warn of oncoming rail traffic was not implemented.

As a result, on October 19, 2013, two track workers, while operating under the employer's "Simple Approval" procedure, were struck and killed by "Train 963" during work inspecting a section of the C1 railway track at milepost 16.1.

- A) The employees had no warning that a train moving at more than 65 miles-per-hour was on the C1 railway track approaching the location where they were working.
- B) Neither of the two track workers was performing the duties of "Watchperson", as specified by the employer's "Simple Approval" procedure, at the time of the incident.

See pages 1 through 4 of this Citation and Notification of Penalty for information on employer and employee rights and responsibilities.

Division of Occupational Safety and Health Cal/OSHA Concord District Office (0950622; 4028) 1450 Civic Court, Suite 525 Concord, CA 94520 **Inspection Number:** 316819051

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Phone: (925) 602-6517 Fax: (925) 676-0227

# Citation and Notification of Penalty

Company Name: Bay Area Rapid Transit District

Inspection Site: BART Right Way near mile post 16.1 C1, Walnut Creek, CA 94597

Date By Which Violation Must be Abated: Proposed Penalty:

Abated 70000.00

Michael K. Miller, Senior Safety Engineer

State of California
Division of Occupational Safety and Health
Cal/OSHA District Office Index 4028
1450 Civic Court, Suite 525
Concord, CA 94520

(925) 602-6517

## NOTICE OF PROPOSED PENALTIES

Company Name:

Bay Area Rapid Transit District

Inspection Site:

BART Right Way near mile post 16.1 C1, Walnut Creek, CA 94597

Mailing Address:

300 Lakeside Drive, 18th Floor, Oakland, CA 94612

**Issuance Date:** 

04/17/2014

Reporting ID:

0950622

Index Code:

4028

#### Summary of Penalties for Inspection Number 316819051

 Citation 1, Serious
 = \$ 70000.00

 Citation 2, Serious
 = \$ 70000.00

 Citation 3, Serious
 = \$ 70000.00

 TOTAL PROPOSED PENALTIES
 = \$ 210000.00

Penalties are due within 15 working days of receipt of this notification unless contested. If you are appealing any item of this citation, remittance is still due on all items that are not appealed. Enclosed for your use is a Penalty Remittance Form.

If you are paying by credit card (MasterCard and Visa): Please have this form on-hand when you are ready to make your payment. The company name, index code, reporting ID and Citation number(s) will be required to ensure that the payment is accurately posted to your account. Please go to www.dir.ca.gov/dosh to access the secure payment processing site.

If you are paying by check: Mail this Notice of Proposed Penalties, the Penalty Remittance Form, along with a copy of the Citation and Notification of Penalty to:

## DEPARTMENT OF INDUSTRIAL RELATIONS CASHIER, ACCOUNTING OFFICE P. O. BOX 420603 SAN FRANCISCO, CA 94142-0603

CAL/OSHA does not agree to any restrictions, conditions or endorsements put on any check or money order for less than the full amount due, and will cash the check or money order as if these restrictions, conditions or endorsements do not exist.

## DEPARTMENT OF INDUSTRIAL RELATIONS

DIVISION OF OCCUPATIONAL SAFETY AND HEALTH - CAL/OSHA

Cashier, Accounting Office P.O. Box 420603 San Francisco, CA 94142-0603

Phone (415) 703-4291 or (415) 703-4295 FAX (415) 703-3037

### PENALTY REMITTANCE FORM

CIVIL PENALTY INFORMATION	INSPECTION NUMBER 316819	051 REPORTING ID 095	0622 INDEX CODE 4028
ESTABLISHMENT NAME Bay Area Rapid Transit District			
CONTACT PERSON			
PHONE NO.	FAX NO.		
SITE ADDRESS	BART Right Way near mile post 16.1 C1, Walnut Creek		
MAILING ADDRESS	RESS 300 Lakeside Drive, 18th Floor, Oakland, CA, 94612		
CITATION INFORMATION (Penalties are due within 15 working days of receipt of this notification unless contested. If you are appealing any item of this citation, remittance is still due on all items that are not appealed.)			
Payment is for the following Citation Items: e.g. Citation 1, Items 1-5; Citation 3			
TYPE OF PAYMENT ENCLOSED			
CHECK OR MONEY ORDER INFORMATION			
CHECK ENCLOSED IN THE AMOUNT OF \$			
MONEY ORDER ENCLOSED IN THE AMOUNT OF \$			
(Please make check or money order payable to CAL/OSHA and mail to the Cashier, Accounting Office, at the above address. Reference the Inspection Number on the "memo" portion of your check or money order.)			
Go to www.dir.ca.gov/dosh to access the or complete this section and fax to (4 CREDIT CARD INFORMATION		ent processing site.	
VISA OR MASTERCARD C	REDIT CARD NO.		EXPIRATION DATE
CREDIT CARD SECURITY CODE (last 3 digits on back of card)			
NAME OF CARDHOLDER			
	FAX NO		
		TAX NO	
	\$		
FOR OFFICE USE ONLY			
AUTHORIZATION NO	DATE PROCESSED		
PROCESSED BY		worlden	
Please call (415) 703-4291 or 703-4295 or complete the information above and fax to (415) 703-3037			

Cal/OSHA-2 PRF Rev 7/08